Audit Committees and their role in Academic Audit and Risk Practices in English Higher Education Institutions

Maggie Scott

University of Salford

Abstract

This paper explores contemporary practices of Audit Committees (ACs) in Higher Education Institutions (HEI) in England. The objectives are: (1) to evaluate the current transparency of public reporting by ACs; (2) to understand the roles of these Committees in relation to *academic* risk; (3) to assess the involvement of qualified academics in such Committees. This research surveys public materials provided on the websites of the 40 HEIs that hold University status and achieved 'gold' in the first UK Teaching Exercise Framework, in 2017 (OfS, 2022a). Only twenty percent of the Committees follow the transparent good practice of publishing minutes. While most reference a broad governance remit, only ten percent explicitly mention responsibility for 'academic risk'. None require academic practitioners as members, and this is regarded as an important finding, given the role ACs are formally required to play in the supervision of and responsibility for academic audit and risk management.

Key Words

Higher Education Institutions; Audit Committees; Academic Risk; University Governance; Academic Representation.

Introduction: Academic Auditing in English HEIs

Exploring HEI Audit Committee Governance

This paper explores current English Higher Education (HE) sector behaviour through an analysis of Audit Committee (AC) practices. It aims to determine whether recent changes in the governance of academic standards, driven by changes in sector regulation, has impacted their practices, looking specifically at AC transparency, academic membership, and attitude to academic risk. The present research focuses on English HEIs with University status achieving a 'gold' award in the first Teaching Excellence Framework (TEF) exercise (2017).

HEIs generally have a poor record of governance transparency (Soobaroyen, Broad and Ntim, 2014, p. 48; Ntim, Soobaroyen & Broad, 2017, p. 65). For example, while there is a public-facing webpage for the Audit and Risk Committee at Keele University which links to the ToR (Terms of Reference), there is also a disclaimer: 'The minutes of the Audit and Risk Committee meetings are not published owing to the confidential and sometimes commercially sensitive nature of the business discussed' (Keele University, 2022).

The Committee of University Chairs (CUC) provides no specific guidance regarding academic representation on ACs. In 2014, the Leadership Foundation for Higher Education (LFHE) recommended that all ACs have at least one appropriately experienced academic member, finding that academic membership was limited to approximately 65% of HEIs surveyed (Soobaroyen et al., 2014, pp. 15, 48). It would be useful to understand whether current AC constitutions have been updated in the light of this recommendation. With recommended AC membership being 3-5 (CUC, 2020, §21), and the financial focus emphasised by the guidance that '[a]t least one member [...] should have recent and relevant experience in accounting or auditing' (CUC, 2020, §20), academic expert representation on the AC could be highly restricted.

Academic involvement in university governance is essential to its authenticity. Participation in ACs by academics would additionally present those staff with important developmental opportunities, enabling them to gain professional recognition and experience while contributing to institutional governance. Such recognition aligns with the objectives of Advance HE's recently revised Professional Standards Framework (PSF 2023), with academic staff bringing vital authenticity to the AC, working with the wider institutional community.

The CUC advocates that Audit Committees (ACs) include management of 'academic risk' (2020, §17a), but it is not clear how this is interpreted or approached across the sector. A recent Higher Education Policy Institution (HEPI) report recommends that governing bodies 'deepen their assurance of academic and performance issues' perhaps by 'appointing lay academic members and / or those with higher education sector knowledge' (Wheaton, 2022, pp. 10, 22, 56). If the key operational functions of HEIs are understood to be teaching, learning, and research, then the 'corporate' financial risk areas, such as building maintenance and enterprise activities may also be characterised as *academic* risks, given their potential impact on academic delivery (Shenstone, 2017, p. 15). It would therefore follow that ACs should make provision to safeguard academic provision holistically.

The Regulatory Context

The Office for Students (OfS), established in 2018 for HE in England, is widely regarded as a 'heavyweight market regulator' (Shattock & Horvath, 2021, p. 33), rather than a critical friend. OfS emphasis on student retention, graduate employability and salary data to determine 'value for money' for university courses (OfS, 2021) has been criticised for downgrading degrees to passports to employment (Kernohan & Dickinson, 2021; Welsh, 2021). Failure to meet OfS conditions of registration could result in the loss of degree awarding powers, so HEIs have had to adapt their academic governance in line with OfS requirements. The role of the OfS within the English HEI sector has

intensified this year, with the OfS taking on the role of Designated Quality Body (DQB) for England.

The status and position of academic audit in governance structures may reflect responses by HEIs to the 'discontinuous, disruptive change' affecting many organisations (Buchanan & Huczynski, 2019, p. 565). For HEIs, this instability has been exacerbated by changing demands of regulatory bodies, further impacted by the challenges of remote learning during the COVID-19 pandemic, and ongoing changes in technology. The topic is therefore timely for understanding the behaviour of the sector in response to these academic risks, and to the redefinition of academic quality and value by the OfS.

If it is believed that 'audit committee quality', together with other identified aspects of good practice in governance such as committee diversity, is 'associated with the level of disclosure' (Ntim et al., 2017, p. 65), then it may be tempting to infer that low levels of AC activity disclosure conversely point towards low quality AC practices that require to be remedied. However, if an HEIs overall performance is ultimately valued in terms of its ability to deliver results satisfying the OfS metrics, meeting these key performance indicators (KPIs) may matter more to an HEI's success than good *governance* per se.

Academic Auditing and the Teaching Excellence Framework (TEF)

External academic audit of UK HEIs has been particularly visible in the TEF exercises, the first of which took place in 2017. Critical to the assessments for the TEF are the metrics used to measure 'student experience, and continuation, completion and progression outcomes' (OfS, 2022b). There have been numerous critiques of the means by which the TEF metrics were constructed, and the qualities they claim to measure (Cockcroft, 2020). Some critics even go so far as to say that they have become the established measures of teaching performance simply due to their repetition: '[t]hese proxy measures have nothing to do with classroom teaching and yet have been imbued with spurious validity by repetition of discourse' (Morrish, 2019,

p. 357). TEF evaluations additionally draw on supplementary narratives submitted by each HEI, with assessors judging the submissions encouraged to arrive at their decisions by evaluating both sets of evidence. One criticism of the TEF concerns the lack of clarity in the assessment process, despite its apparent focus on performance metrics: 'the reliance on panel judgement transforms what is initially constructed as a data-driven exercise into a "blackbox" in which the judgement of the panel and individual assessors [...] takes place' (Cockcroft, 2020). Transparency of the outcomes is therefore called into question, as the results cannot be easily verified by consultation of the metrical evidence collated for each HEI, and the level of subjectivity invited suggests that different panels may well determine different results.

Research Methodology

Research Philosophy

This research adopts a broadly constructivist paradigm within which concepts are read as social products, rather than having a 'stable' factual identity. Ideas are therefore 'socially constructed' and evolving, subject to revision and reinterpretation (Bryman and Bell, 2007, p. 23). This offers an appropriate framework for examining concepts relating to 'academic governance', itself a contested term (Rowlands, 2017, p. 47). Debates about academic value usually group together with recognisable philosophical, political or critical perspectives, which can be thought of as alternative truths or ways of seeing. For example, Kinchin and Gravett argue poststructuralist and posthuman theories can be useful for questioning and challenging the neoliberal narratives impacting HEIs (2022, p. 17). Within large organisations, including HEIs, there exist a variety of microcultures, often divergent in their perceptions of the organisation itself (Schein & Schein, 2019, p. 20). Rather than there being an 'objective' reality, 'different people may well inhabit quite different worlds', a perspective requiring relativism (Crotty, 1998, p. 64). Constructivist paradigms generally posit that researchers cannot 'objectively' separate themselves from their subject; the researcher's worldview inevitably influences their interpretation and understanding (Charreire Petit and Huault, 2008, p. 75; Savin-Baden & Major, 2013, p. 70). Since it is advocated as good practice (Hammond & Wellington, 2021, pp. 15-16), it is acknowledged here that the researcher's positionality is shaped by their experiences of working in UK HEIs for over twenty-five years, where they have observed an escalation of neoliberal practices rewriting HE as a commercial, transactional exchange (Blackley, Luzeckyj & King, 2020). The researcher also recognises the ironies of operating within an HEI context where academic audits are normalised, chiefly through government narratives, as producing 'truthful' (i.e. positivistic) metrics, judging teaching and research, despite criticism from academics whose working lives these metrics have reshaped (Davies, 2020, p. 748).

Research Design Principles

This research is exploratory, examining ACs as a specific component of HEIs that has not been studied intensively to date, but is also descriptive, in that it seeks to identify any relevant 'characteristic variables' (Sekaran & Bougie, 2010, p. 195) indicative of AC engagement with and responsibility for institutional academic audit and risk. To meet these aims, it is necessary to consider the information set out in the supporting documents relating to ACs, i.e. their objectives as stated in their ToRs and Constitutions, and any additional evidence provided in minutes or other accompanying materials. The project adopts a convergent mixed methods design using quantitative and qualitative analysis (Creswell & Creswell, 2018, p. 237), as this allows sufficient flexibility to look at both measurable and inferential factors.

This research focuses on the 40 English HEIs which achieved a 'gold' rating in the most recent TEF exercise. Given these HEI rankings in the TEF, the assessment criteria for which was heavily driven by the success metrics held by the OfS as key indicators of good practice, the academic governance and of this group seemed particularly worthy of scrutiny. Where 'academic' audit or risk is mentioned specifically in each AC's ToR, this is recorded. Transparency indicators are tracked quantitatively, i.e. whether the HEIs publishes their AC minutes, or restricts access. Where minutes are not provided, the minutes of the governing body to which the AC reports (usually Council or Board) were further examined. The survey applied to the information for each HEI is summarised below. Roman numerals identify the questions, while the Arabic numerals (in brackets) identify the corresponding columns in the Appendix, where the results are recorded. Appendix column (1) gives a number for each HEI, (2) is the HEI name, and (9) provides key links to the websites where the information for the survey was located.

Survey Questions

- i. Does the HEI have an AC? (3)
- ii. What is the exact name for the HEI's AC? (3)
- iii. To which HEI governing body does the AC report? (4)
- iv. Does the HEI publish the AC's ToR to the general public? (5)
- v. What is the AC's role in academic audit and risk, as indicated by the ToR? (6)
- vi. Are the minutes of the AC available, and if so what do they report regarding the AC's role in managing academic audit and risk? (7)
- vii. Where AC minutes are not available, are the minutes of the governing body the AC reports to provided, and if so what do they report about the approach of the AC or the HEI as a whole to the management of academic audit and risk? (7)
- viii. What is the level of academic staff involvement in the work of ACs, as indicated by the constitution given in the ToR? (8)

Approaching the topic from a relativist viewpoint, it is important to consider the validity of the research in terms of the range of perspectives included, to ensure sufficient triangulation (Easterby-Smith, Thorpe & Jackson, 2008, p. 109). For example, data triangulation would require comparative analysis of additional sources, using different collection instruments, such as using Innovative Practice in Higher Education © IPiHE 2024 ISSN: 2044-3315 interviews to validate the findings of a survey (Saunders, Lewis & Thornhill, 2003, p.99). It is also noted that in the instances where the ToR of the AC is accompanied by a record of minutes or other additional related documentation, this additional material can be employed to triangulate the findings that may be inferred from the quantitative data. For example, if the ToR states that the AC is heavily involved in academic audit and risk analysis but the minutes do not provide corroboration of this practice, the validity of the inferences based entirely on the ToR would be called into question. As additional methods such as interviews are beyond the scope of the current project, it is hoped that the detailed description of the approach suitably enhances the validity of the findings, and would facilitate its replication by future researchers exploring the topic (Sekaran & Bougie, 2010, p. 385).

Results of the Audit of Audit Committees

Data Survey

The answer to data survey question one (Qi.), *Does the HEI have an AC?* was yes, in all cases. Each of the 40 HEIs in the group had some form of Audit Committee in their governance structure. The majority of these are called 'Audit' or 'Audit and Risk' Committees, varying occasionally in small measure (Appendix, Qii.), but these minor onomastic differences are not indicative of significant differences in the operational practices of the ACs.

The results of survey Qiii. *To which HEI governing body does the AC report?* are recorded in the Appendix; in every instance this was either the Council or Board of Governors, i.e. the most senior governing body within the HEI.

Some of the information on providers' websites is noticeably out of date, which seems unusual for HEI actors in a competitive marketplace where public-facing information is open to scrutiny and critical analysis. For example, despite including information about the membership for the academic year for 2022-23, the AC ToR for the University of East Anglia (UEA) refers to reports required of or received from HEFCE, the Higher Education Funding Council for England (UEA, 2022a), which was replaced in 2018 by the OfS and UK Research and Innovation (UKRI) (DfE, 2022).

Where data could not be identified by either a Google search or a search of the institution's data through the search functions provided on its own pages, this was noted as 'not found' (see Appendix). This evidence corroborates the observations of previous researchers that HEIs tend not to publish data about governance activities (Soobaroyen et al., 2014, p. 2), and further underlines that this situation has remained largely unchanged in the past ten years.

Transparency of Audit Committees

The data found for survey questions Qi., Qii., Qiv., Q.vi. and Qvii. are analysed below, to assess HEIs' relative transparency regarding AC activity. Figure 1 provides a summary of the key transparency indicators under review, showing which HEIs published AC activity only through Annual Reports (9; 23%), which reported AC activity through the minutes of the governing body (i.e. Council or Board) (23; 57.5%), and which provided the minutes of the AC itself as a matter of public record (8; 20%). This last group may be reasonably interpreted as the most transparent of the three, giving more detail of AC work, but caveats apply regarding currency of the reporting.

While the findings cast some light on the operation of ACs, the information available was limited where the account of the AC's remit was notably opaque, formulaic, or lacked detail. Although beyond the scope of the present study, a review of related governance structures supporting University Senates (or equivalent), including quality units run by professional services, could usefully supplement these findings.

Acknowledging some challenges inherent in understanding its own structures, the University of Cambridge (UoC) states that '[t]he interactions between [its governing bodies] are not always easy to follow but the system of governance Innovative Practice in Higher Education 9 © IPiHE 2024 ISSN: 2044-3315 [...] provides a high degree of rigour and transparency' (2022a). It is difficult not to read this as self-contradictory when the HEI in question demonstrably lacks transparency in its reporting; the public information about this particular HEI's AC is restricted to summary information in the Annual Reports, the most recent available being the Report for 2018-19 (UoC, 2022b).



Figure 1: Audit Committee Public Reporting Mechanisms

In 3 cases (7.5%), the AC ToR was not apparent online (Qiv.): Arts University Bournemouth (AUB), the University of Durham (UoD), and the University of Oxford (UoO). Where additional supporting documents were also available, such as committee minutes or additional governance commentary on the HEIs' webpages, these provide some triangulation by which the stated purpose of the AC may be verified, though to differing degrees of detail. The AC for AUB reports its activity to the Board of Governors through the annual Financial Statement, the most recent of which was available for financial year August 2020 – July 2021, so clearly not the most recent to be produced. Only a brief summary of AC actions are noted in the Financial Statement, around the 'digital investment plan' and the (unspecified) 'risk register' (AUB, 2021). Innovative Practice in Higher Education 10 © IPiHE 2024 ISSN: 2044-3315 The Council minutes of the UoD were provided, the most recent of these dating rather more recently to June 2022, but they lacked transparency, being presented in a heavily redacted form (2022b). The AC was last mentioned in the Council minutes for May 2022, not in relation to academic matters specifically, but rather to topics including an 'Anti-Money Laundering Policy' and a 'Sexual Misconduct and Violence Annual Trend Monitoring Report' (UoD, 2022a). An Audit and Risk Report for March 2022 (C/21/85) was produced, but was unavailable, marked 'Confidential Restricted' (UoD, 2022a). The records of the UoO were even more impenetrable, with even the Council minutes unavailable to the public and restricted to staff only via password access (UoO, 2022).

Where no specific AC minutes were available (Q.vi.), the additional public record for the AC was generally sparse, or unavailable due to the 'sensitivity' of the information. Some HEIs do not report AC minutes but do provide a summary of AC activity in their more general institutional reports, such as minutes of University Council meetings or Annual Reports (Q.vii.). In such instances, however, the AC's activities are frequently reduced to a paragraph noting that 'reports were received', or that 'the risk register (not provided) was approved', and are uninformative of practice.

The most opaque ACs included UAE which, as noted above, was out of date in its reference to HEFCE. Their latest Council report available simply notes that the AC's Chair 'provided a full report which had been circulated' (UEA, 2022b). Imperial College also referenced HEFCE in its ToR (2022a), with only summary reporting of AC activities in the Council minutes (2022b).

Currency of available information was also problematic. Twenty HEIs, half of the sample group, had Council or Board minutes available up until spring or summer of 2022, which was reasonably current given the reporting cycle, but for the rest of the group that information was either missing or out-of-date, sometimes by several years. In 8 cases (20%), including the three already mentioned as having no accessible AC ToR (i.e. AUB, UoD, and UoO), there were no Council or Board minutes available at all, the additional HEIs being the Universities of Buckingham, Cambridge, Falmouth, Kent, Leeds, Loughborough, and Nottingham (indicated with an asterisk against the data in column (7) of the Appendix, 'AC Reporting Mechanisms').

At the opposite end of the reporting spectrum were the HEIs which published their AC minutes and were comparatively transparent in their disclosure of discussions around academic risk specifically (Q.vi.). Eight of the HEIs in the sample group made AC minutes available, though with differing degrees of currency. Records of AC minutes up to and including 2022 were provided by Bishop Grosseteste University (BGU) and the Universities of Portsmouth and Staffordshire; records up to 2021 were provided by Edge Hill University, the University of Exeter, and Norwich University of the Arts; Harper Adams provided minutes up to 2020; Hartpury University's most recent published minutes dated back to June 2019 (Appendix, column 7).

Those that provided up-to-date AC minutes also tended to be more direct about the topics they addressed, giving specific examples of risks encountered and actions to address them. Bishop Grosseteste University's most recent AC report, from March 2022, discusses details of the difficulties encountered with the Student Records System in relation to generation of data returned to HESA, and is explicit in identifying the most serious 'red' risks on the Corporate Risk Register, which include forecast student numbers and an intriguing reference to the planned recruitment of data professionals, whose support would 'reduce the KPI score to amber or green', in relation to the 'red' risk of 'Relationship failure with regulatory bodies' (BGU, 2022).

Edge Hill University was particularly thorough in reporting the activities of its AC, the minutes of which were published up to June 2021 (Edge Hill, 2021). Their AC minutes, rather unusually, identified key risks associated with OfS metrics, noting that the institution was putting in 'mitigating controls' in reaction to 'risks which emanated from government policy' (Edge Hill, 2021).

Academic Audit and Academic Risk

As noted above, all 40 of the HEIs in the study had a clearly identifiable Audit Committee within their governance structures (Appendix, Qi). Of this group, 37 (92.5%) provided readily available ToRs (addressing Qiv.), locatable on the HEI's website, and identified using a search engine or local search page.

In some cases, it has to be acknowledged, the lack of transparency meant that nothing could be learned about the practice or remit of the given HEI's AC. Where information was out of date, for example in the three cases where the most recent minutes dated back to 2019 (Hartpury University, the University of Hertfordshire, and the University of Lincoln), there was no way of knowing how the HEI was reacting to the most recent tightening of OfS regulations and the impact of metrical KPIs on the conditions of registration. In the case of the University of Surrey (UoS), the AC ToR was brief in the extreme, stating that 'there shall be an Audit & Assurance Committee', before detailing the requirements of the constitution, and noting, rather circularly, that the (unstated) 'responsibilities of the Audit & Assurance Committee shall be determined by Council and recorded in the committee's Terms of Reference' (UoS, 2022). Also silent were institutions with out-of-date ToRs (i.e. UEA and Imperial College), and the secretive AUB, UoD, and UoO, which provided neither ToR nor Board or Council minutes.

Only 4 (10%) of the HEIs in this study, the Universities of Bath, Essex, Northampton, and Nottingham Trent, made explicit reference to 'academic risk' in their ToR (Qv.), despite this being a recommendation of the CUC, as discussed above (2020, §29). Of the other 33 ToRs available, 27 (67.5% of the total) make some reference to OfS as the regulator (Qv.), from which a tacit acknowledgement of responsibility in relation to risks to conditions of registration, including academic risks, may be inferred.

It is significant that few HEIs clearly demonstrated their ACs' responsibilities in terms of academic risk. From their performance in the TEF, it may be inferred that they were successfully hitting the majority of KPIs required, and therefore effectively managing academic risk as measured by the metrics by which the OfS seeks to hold English HEIs to account. There is no clear correlation between the stated remit of the ACs and HEI metrical success.

A summary of ToR data as it relates to academic risk is provided in Figure 2.



Figure 2: Academic Risk & Regulation Responsibilities Stated in AC ToRs

Within the group of 27 HEIs that reference OfS without acknowledging `academic risk', the stated responsibilities of the ACs are quite varied. The University of Buckingham 'ensures the University complies with the external regulatory framework' (2022); the University of Exeter assures 'governance arrangements [...] across the University' (2022); the University of Keele ensures 'suitable arrangements are in place to ensure the sustainability of the institution and to promote economy, efficiency and effectiveness' (2022); Norwich University of the Arts is responsible for 'management and quality of data' reported externally (2022); the University of Portsmouth provides `assurance that the University's academic governance and quality assurance processes comply with requisite standards and are fit-for-purpose' (2022); the AC for Staffordshire University is responsible for monitoring 'University-level Risk' including 'quality assurance of data' (2022).

Academic Representation on Audit Committees

The most striking finding here was the resounding silence on academic representation (Q.viii.). Only the University of Portsmouth implied academic representation through its requirement for the AC to include a 'Staff Representative' (2022a). As this role was occupied by a named academic member of staff, a Senior Lecturer and Associate Head of the School of Computing (University of Portsmouth, 2022b), the practice may be that the role is always assumed by an academic member of staff, but as this is not stated it could equally be the case that the Staff Representative could be drawn from professional services. One objective of this research was to review uptake of the LFHE's recommendation that ACs should include one academic member as a minimum (Soobaroyen et al., 2014, p. 48). This finding indicates that academic representation on ACs is either negligible, accidental, or entirely absent from the 40 TEF 'gold' English HEIs in the study.

Information about the constitution of the AC was available for 36 (90%) of the 40 HEIs. The number of people comprising the AC varied from three to six, some noting the AC could be considered guorate with only two members present, potentially compromising objectivity. In the three instances discussed above where no ToR was available (AUB, UoD, and UoO), the AC constitution was also unavailable, and for one further HEI, the University of Birmingham, current members were listed but no clear explanation of the standard composition of the AC was provided; data was therefore missing in 4 cases (i.e. 10%). For every other AC, the available constitution provided a general statement about the number of people required, the extant governing bodies from which these could be drawn (e.g. Council), with further details of any additional roles (e.g. Alumni, co-opted members) and stipulations about exclusion, such as the Chair of the Council or Board being unable to be a **Innovative Practice in Higher Education** 15 © IPiHE 2024 ISSN: 2044-3315

member of the AC. All 36 available AC constitutions were consistent in including words to the effect that, using Coventry University's text as an example, '[a]t least one member of the Committee shall have recent and relevant experience in finance, accounting or auditing' (2022).

Conclusions

Academic Audit and Risk: Current Practices

This research demonstrates that, of the sample of 40 English Universities discussed, very few of these are open and transparent in their reporting of AC activity. Some are extremely cautious about exposing details of discussions, and it is very rare that details of any specific matters of concern, i.e. those typically noted on HEI 'risk registers', are made public, even in summary. Nevertheless, there is an emerging group of institutions within the sample set which evidence a higher level of transparency than their peers, while publicly acknowledging the remit of the AC in managing *academic* audit and risk. Higher transparency levels are generally found to correlate with better governance (Ntim et al., 2017), so this small group may provide evidence of emerging good practice within the sample chosen from the sector.

Towards an AC Transparency Matrix

This study has shown that there remains a high level of opacity in the reporting of AC activities, with only eight of the HEIs (20%) publishing their AC minutes, and only three of these (7.5%) providing up-to-date AC minutes. These three, BGU, and the Universities of Portsmouth and Staffordshire, present some of the best examples of transparent and thorough practice across the sector sample considered here. In looking at transparency in the area of HEI AC reporting, which has been criticised in the past for its secrecy (Soobaroyen et al., 2014, p. 2), it should be noted that negative evidence was an anticipated finding. Nevertheless, the finding that so few HEIs in the study (four) explicitly reference 'academic risk' in the ToRs of their ACs was surprising, given the sector guidance to do exactly that (CUC, 2020, §29).

The present research is limited to information publicly available. As a result, the quantity and quality of reported public data has some critical limitations, and further investigations using different approaches, such as semi-structured interviews or questionnaires could potentially elicit additional insights, but this would depend on HEI engagement. Research commissioned anonymously through an independent body such as Advance HE could perhaps offer a more collegiate approach, where participating institutions could provide some commentary on their practice without feeling exposed or vulnerable.

In their evaluation of UK HEI governance structures, Ntim et al. employed a public transparency index modelled on Coy and Dixon's design (2004) to provide statistical measures which, amongst other findings, showed that the quality of an AC was directly linked to 'voluntary disclosure' (2017, p. 103). Not only does this positive correlation exist, but it is noteworthy that the UK's Seven Principles of Public Life (or Nolan Principles), guidance which applies to anyone in public office, including education, include 'Openness', i.e. 'Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing' (UK Government, 1995).

As part of its regulation of English HE, the OfS may want to consider whether HEIs are living up to this standard, and therefore to determine how compliance may be measured. Ntim et al.'s model offers one solution, but an even simpler matrix could be designed that considers the factors discussed in this paper, e.g. currency and completeness of minutes, and details of risks. To draw greater attention to institutional practices across the sector, and to encourage best practice, some greater incentive appears to be necessary. One approach might be to construct a 'transparency matrix' so institutions could be compared with one another. For example, by associating a value with each characteristic of institutional behaviour, a scoring system could be devised whereby each HEI gained a set number of points for the currency, comprehensiveness, and level of detail provided in publicly available reports.

Audit Committee Membership and Academic Governance

It is of particular significance that the good practice recommended by the LFHE, i.e. that ACs should recruit at least one academic member qualified to discuss learning and teaching from a practitioner perspective (Soobaroyen et al., 2014, p. 48), has been ignored by this group of HEIs. This finding accords with that of the HEPI report on university governance, which identified critical 'gaps in academic governance', and recommended HEIs consider 'staff participation in governing body sub-committees' to address the need for 'university governors [to] deepen their assurance of academic and performance issues' (2022, pp. 7, 38, 56). None of the ACs in the present study stipulated that their membership need include a qualified HE academic, and only one (Portsmouth) included the requirement for a generic 'staff' representative. Given the widespread critiques levelled by practicing academics at the metric-driven approaches increasingly adopted by the OfS, the potential silencing of the academic voice in English HEIs is worrying. Unless HEIs are to completely abandon the idea of critical thinking, the voices of academic practitioners should be represented across all levels of governance to ensure meaningful debate, engagement, and understanding.

Disclosure Statement

- All materials included in this article represent the author's own work, and that anything cited or paraphrased within the text is included in the reference list.
- This paper developed from research undertaken for a 'Business Innovation Live Project' module, contributing to an award of MBA (University of Salford, 2022). This work has not been previously published nor is it being considered for publication elsewhere.
- No conflicts of interest have been identified that may have influenced the author from reporting the findings completely and honestly.

References

Advance HE (2023) *Professional Standards Framework*. Available at: https://www.advance-he.ac.uk/teaching-and-learning/psf

Anglo-European College of Chiropractic (AECC) University College. (2017). *AECC University College Academic Committees: Membership and Terms of Reference.* Available at: https://www.aecc.ac.uk/media/4069/academic_committees_membership_tor_ 4_0-june2017-uc.pdf

Arts University Bournemouth (2021) *Financial Statement 2020-2021*. Available at: https://webdocs.aub.ac.uk/AUB%20consolidated%20statements%202020-21%20Signed.pdf?_ga=2.64227560.676563604.1667904727-1523168745.1667904727

Bishop Grosseteste University (2022) *Minutes of the Meeting of the Audit Committee, Tuesday 8 March 2022, 10:00am via MS Teams*. Available at: https://s3.eu-west-

1.amazonaws.com/bishopg.ac.uk/documents/governance/auditcommittee/Audit-220308-PUBLIC.pdf

Blackley, S., Luzeckyj, A. and King, S. (2020) 'Re-valuing higher education: learning(s) and teaching(s) in contested spaces', *Higher Education Research & Development,* 39(1), pp. 1-12. doi: https://doi.org/10.1080/07294360.2020.1689604

Buchanan, D. and Huczynski, A. (2019) *Organizational Behaviour*. 10th edn. London: Pearson.

Buckinghamshire New University (2022) *Minutes for Council (Business meeting) – Open minutes of the meeting held on 19 July 2022 on Microsoft Teams*. Available at: https://www.bucks.ac.uk/sites/default/files/2022-09/July%202022%20Minutes.pdf

Bryman, A. and Bell. E. (2007) *Business Research Methods*. 2nd edn. Oxford: Oxford University Press.

Cardiff University (2022) *Organisational Structure*. Cardiff: Cardiff University. Available at: https://www.cardiff.ac.uk/about/organisation

Charreire Petit, S. and Hualt, I. (2008) 'From Practice-based Knowledge to the Practice of Research: Revisiting Constructivist Research Works on Knowledge', *Management Learning*, 39(1), pp. 73-91.

Cockcroft, J. (2020). "Wishing Won't Make It So": Deliverology, TEF and the Wicked Problem of Inclusive Teaching Excellence', in Thomas, K. C. and French, A. (eds.), *Challenging the Teaching Excellence Framework: Diversity Deficits in Higher Education Evaluations* (pp. 95-128). Bingley: Emerald.

Committee of Scottish Chairs (2017) *Scottish Code of Good Higher Education Governance*. Accessed on:

http://www.scottishuniversitygovernance.ac.uk/2017-code/

Committee of University Chairs (2020) *Higher Education Audit Committees Code of Practice*. Bristol: Committee of University Chairs. Available at: https://www.universitychairs.ac.uk/wp-content/uploads/2020/06/CUC-HE-Audit-Committees-Code-of-Practice-doc-FINAL-260520.pdf

Committee of University Chairs (2022) *About Us*. Available at: https://www.universitychairs.ac.uk/about-us/ (Accessed: 20 August 2022).

Coventry University (2022) *Audit and Risk Committee Constitution and Terms of Reference*. Available at: https://www.coventry.ac.uk/the-university/about-coventry-university/governance/board-of-governors/audit-and-risk-committee/

Coy, D. and Dixon, K. (2004) 'The public accountability index: crafting a parametric disclosure index for annual reports'. *British Accounting Review*, 36(1), 79-106. doi: https://doi.org/10.1016/j.bar.2003.10.003

Creswell, J. W. and Creswell, J. D. (2018) *Research Design: Qualitative, Quantitative & Mixed Methods Approaches*. 5th edn. London: Sage.

Crotty, M. (1998) The Foundations of Social Research: Meaning and Perspective in the Research Process. London: SAGE.

Davies, B. (2020). Life in Neoliberal Institutions: Australian Stories. *Qualitative* Inquiry, 26(7), pp. 748-754. doi: https://doi.org/10.1177/1077800419878737

De Montfort University (2022) Minutes of the Board of Governors, March 2022. Available at: https://www.dmu.ac.uk/documents/about-dmudocuments/university-governance/board-meetings/gb-minutes-10-march-2022.pdf

Department for Education (2022) Higher Education Funding Council for England. Available at: https://www.gov.uk/government/organisations/highereducation-funding-council-for-england

Easterby-Smith, M., Thorpe, R. and Jackson, P.R. (2008). Management Research. 3rd edn. London: Sage.

Hammond, M. and Wellington, J. (2021) Research Methods: The Key Concepts. 2nd edn. Abingdon: Routledge.

Imperial College (2022a) Audit & Risk Committee Terms of Reference. Available at: https://www.imperial.ac.uk/media/imperialcollege/administration-and-support-services/secretariat/public/collegegovernance/governance-structure/council/council-committees/auditcommittee/Audit-and-Risk-Committee-ToR-(July-2017).pdf

Imperial College (2022b) Minutes and Proceedings of the Council of the Imperial College of Science, Technology and Medicine Held on 15 July 2022. Available at: https://www.imperial.ac.uk/media/imperialcollege/administration-and-support-services/secretariat/public/collegegovernance/governance-structure/council/meeting-dates-and-minutes/15-July-22-minutes.pdf **Innovative Practice in Higher Education**

ISSN: 2044-3315

© IPiHE 2024

Keele University (2022) *Audit and Risk Committee*. Available at: https://www.keele.ac.uk/legalgovernancecompliance/governance/committees /council/councilcommittees/auditandriskcommittee/ (Accessed: 8 October 2022).

Kernohan, D. and Dickinson, J. (2021) 'Proceed with caution – measuring positive outcomes needs context', *WonkHE*, 19 May 2021. Available at: https://wonkhe.com/blogs/measuring-positive-outcomes-needs-context

Kinchin, I.M. and Gravett, K. (2022) *Dominant Discourses in Higher Education: Critical Perspectives, Cartographies and Practice*. London: Bloomsbury.

Morrish, L. (2019) 'The Accident of Accessibility: How the Data of the TEF Creates Neoliberal Subjects', *Social Epistemology*, 33(4), pp. 355-366. doi: 10.1080/02691728.2019.1638991

Ntim, C.G., Soobaroyen, T. and Broad, M.J. (2017) 'Governance structures, voluntary disclosures and public accountability: The case of UK Higher Education Institutions', *Accounting, Auditing & Accountability Journal,* 30(1), pp. 65-118. doi: https://doi.org/10.1108/AAAJ-10-2014-1842

Office for Students (2021) *Projected completion and employment from entrant data (Proceed): Updated methodology and results*. London: Office for Students. Available at:

https://www.officeforstudents.org.uk/media/b4bd5b29-0ddb-4e68-9ebf-811c111f150f/proceed-updated-methodology-and-results.pdf

Office for Students (2022a) TEF outcomes.

https://www.officeforstudents.org.uk/advice-and-guidance/teaching/tefoutcomes/#/tefoutcomes/ (Accessed: 10 October 2022)

Office for Students (2022b) *Data dashboard*. Available at: https://www.officeforstudents.org.uk/data-and-analysis/tef-datadashboard/data-dashboard/ Rowlands, J. (2017) *Academic Governance in the Contemporary University: Perspectives from the Anglophone Nations*. Singapore: Springer.

Saunders, M., Lewis, P. and Thornhill, A. (2003). *Research Methods for Business Students*, 3rd edn. Harlow: FT Prentice Hall.

Savin-Baden, M. and Major, C.H. (2013) *Qualitative Research: The essential guide to theory and practice*. London: Routledge.

Sekaran, U. and Bougie, R. (2010) *Research Methods for Business: A Skill-Building Approach*. 5th edn. Chichester: John Wiley & Sons.

Schein, E. and Schein, P. (2019) *The Corporate Culture Survival Guide*. 3rd edn. Hoboken, NJ: Wiley.

Shattock, M. and Horvath, A. (2021) *The Governance of British Higher Education: The Impact of Governmental, Financial and Market Pressures.* London: Bloomsbury.

Shenstone, A. (2017) *Insight Guide: governing bodies and academic assurance*. London: Leadership Foundation for Higher Education. Available at: https://www.lfhe.ac.uk/AcademicGov

Soobaroyen, T., Broad, M. and Ntim, C. (2014) *The Role and Effectiveness of Audit Committees in UK Higher Education Institutions.* London: Leadership Foundation for Higher Education. Available at: https://www.advancehe.ac.uk/knowledge-hub/role-and-effectiveness-audit-committees-uk-highereducation-institutions-final-report

UK Government (1995) *The Seven Principles of Public Life*. Available at: https://www.gov.uk/government/publications/the-7-principles-of-public-life--2 (Accessed: 20 August 2022).

University College London (2022) *Academic Committee: Terms of Reference*. London: University College London. Available at:

https://www.ucl.ac.uk/governance-compliance/committees/academic-

committee/academic-committee-terms-reference (Accessed: 15 October 2022).

University of Cambridge (2022a) *Governance Explained*. Available at: https://www.governance.cam.ac.uk/governance/Pages/default.aspx (Accessed: 11 October 2022).

University of Cambridge (2022b) *Annual Reports of the Audit Committee*. Available at https://www.governance.cam.ac.uk/committees/auditcommittee/Pages/audit-annual-reports.aspx (Accessed: 11 October 2022).

University of Durham (2022a) *Council Minutes*, May 2022. Available at: https://www.durham.ac.uk/media/durham-university/governance/council-pdfdocuments/academic-year-2021-2022/2022-05-10-CouncilMinutesOpenforWeb.pdf

University of Durham (2022b) *Council Minutes*, June 2022. Available at: https://www.durham.ac.uk/media/durham-university/governance/council-pdfdocuments/academic-year-2021-2022/2022-06-07---Council-Minutes-For-Web.pdf

University of East Anglia (2022a) *Audit Committee*. Available at: https://www.uea.ac.uk/about/university-information/universitygovernance/committees/ audit-committee (Accessed: 11 October 2022).

University of East Anglia (2022b) *Council*. Available at: https://www.uea.ac.uk/web/about/university-information/universitygovernance/committees/council/-/document_library (Accessed: 11 October 2022).

University of Oxford (2022) *Oxford University Council*. Available at: https://governance.admin.ox.ac.uk/council/home (Accessed: 11 October 2022).

University of Portsmouth (2022a) Audit and Quality Committee Constitution.

Available at: https://www.port.ac.uk/about-us/structure-and-Innovative Practice in Higher Education © IPiHE 2024 ISSN: 2044-3315 governance/organisational-structure/board-of-governors-committees (Accessed: 11 October 2022).

University of Portsmouth (2022b) *Our Staff: Dr Rinat Khusainov*. Available at: https://www.port.ac.uk/about-us/structure-and-governance/our-people/our-staff/rinat-khusainov (Accessed: 18 October 2022).

University of Surrey (2022) *Audit and Assurance Committee Terms of Reference*. Available at: https://www.surrey.ac.uk/sites/default/files/2020-08/audit-and-assurance-committee-terms-of-reference.pdf

Welsh, J. (2021) 'Stratifying academia: ranking, oligarchy and the marketmyth in academic audit regimes', *Social Anthropology*, 29(4), pp. 907-927.

Wheaton, A. (2022) *Opportunities to improve university governance in England*. Buckingham: Higher Education Policy Institute. Available at: https://www.hepi.ac.uk/wp-content/uploads/2022/11/Opportunities-to-improve-university-governance-in-England.pdf

Appendix: Sample Group of 40 English TEF 'Gold' HEIs

(1) No.	(2) HEI Name	(3) AC or Equivalent	(4) AC Reports To	(5) AC ToR Availabl e?	(6) AC's role in Academic Audit and Risk Management, as indicated by the ToR	(7) AC Reporting Mechanisms	(8) ACConstitution:RequiredAcademicRepresentation?	(9) HEI Webpage with AC Information
1	Arts University	Audit & Risk	Board of	Not	Not available	AC activity reported	Not available	https://aub.ac.uk/legal-and-
	Bournemouth	Committee	Governors of	Found		through the annual		governance#tab-320389-the-
			the			Financial Statement; the		board-committees
			Corporation			most recent of these is		
						for 2020-21 and		
						references the AC in		https://aub.ac.uk/legal-and-
						relation to the digital		governance/legal#tab-416707-
						investment plan and risk		finance-and-taxation
						register (not provided):		
						https://webdocs.aub.ac.u		
						k/AUB%20consolidated%		
						20statements%202020-		
						21%20Signed.pdf?_ga=2		
						.64227560.676563604.16		
						67904727-		
						1523168745.1667904727		
2	Aston	Audit & Risk	University	Yes	References OfS – 'all forms of risk' –	AC activity reported	None required –	https://www.aston.ac.uk/about/
	University	Committee	Council		no specific mention of 'academic'	through Council Minutes,	different parameters	governance-
					risk	available up to May 2022;		management/council-senate-
						the most recent of these		

TEF exercise

						to reference the AC are	
						from March 2022,	
						reporting on the March	
						AC meeting, and	
						discusses an unspecified	
						rise in 'academic	
						malpractice', preparation	
						for an Ofsted visit, and	
						management of data	
						risks; actual paper from	
						AC meeting not provided	
						(CO21/59):	
						https://www.aston.ac.uk/	
						sites/default/files/330th%	
						20Council%20Minutes%2	
						0March%202022%20%2	
						81%29.pdf	
3	Bath	Audit & Risk	University	Yes	References OfS – 'value for money'	AC minutes not available;	None required –
	(University of)	Assurance	Council		– includes 'academic risk' specifically	Council minutes provided	different parameters
		Committee				up to July 2022; the most	
						recent of these includes	
						an update from the AC	
						which references 'risk	
						management software',	
						'climate action' targets,	
						and accounts; the paper	
						presented to Council is	
						not provided (C21/22):	
						https://www.bath.ac.uk/p	
						ublications/council-	
Innov	Intive Practice in Higher	l v Education	1	I	29	1	L

	committees/council/audit-risk-
	committee
	https://www.aston.ac.uk/about/
	governance-
	management/council-senate-
	committees/minutes/council
	https://www.bath.ac.uk/teams/a
rs	udit-and-risk-assurance-
	committee/
	https://www.bath.ac.uk/publicat
	ions/council-meeting-minutes-
	for-the-2021-22-academic-year/

-							
						meeting-minutes-for-the-	
						2021-22-academic-	
						year/attachments/council	
						-minutes-13-July-	
						2022.pdf	
4	Birmingham	Audit & Risk	University	Yes	References OfS – generic `risk' – no	AC minutes not available;	Named members
	(University of)	Committee	Council		specific mention of 'academic' risk	Council minutes available	listed but roles /
						up to February 2022; in	constitution not
						this most recent set of	explained in scheme
						minutes, the AC reported	
						'the outcome of the	
						special meeting of the	
						Audit Committee held on	
						14th December 2021'	
						(Minute 22/03); text is	
						heavily redacted, so it is	
						not clear what was	
						considered or decided.	
5	Bishop	Audit	University	Yes	References OfS – 'entire assurance	AC minutes available up	None required –
	Grosseteste	Committee	Council		and control environment' – no	to March 2022; the most	different parameters
	University				specific mention of 'academic' risk	recent discusses	
					but included by implication – with	cybersecurity and	
					some detail on topics relating to	management of data	
					KPIs and regulatory bodies evident	returned to HESA and	
					in the AC minutes, provided.	generated from the	
						Student Record System,	
						including some problems	
						with use of particular	
						data fields. The red risks	
						from the risk register are	
L	J				1	I	1

	https://www.birmingham.ac.uk/
	university/leadership/governanc
	e/council/audit-committee.aspx
ne	
	https://www.birmingham.ac.uk/ documents/university/governanc
	e/council-minutes/020222-
	minutes-open.pdf
	https://www.bgu.ac.uk/about-
rs	https://www.bgu.ac.uk/about- bgu/governance/committees/au dit-committee

						specified and include		
						student numbers forecast		
						to be below target and		
						use of expert data		
						consultants to work to		
						'reduce the KPI score to		
						amber or green', to		
						improve the relationship		
						with the regulatory		
						bodies.		
6	Buckingham	Risk, Audit and	University	Yes	References OfS: 'ensures the	*AC minutes not	None required –	https://www.buckingham.ac.uk/
	(University of)	Compliance	Council		University complies with the	available; Council minutes	different parameters	about/governance/
		Committee			external regulatory framework	not found; Annual Report		
					overseen by the Office for Students'	and Financial Statements		
					- no specific mention of 'academic'	available to 2019 (i.e.		https://www.buckingham.ac.uk/
					risk – 'assuring the effectiveness of	year ended December		about/financial
					the University's internal control	2019).		
					systems and risk management'.			
7	Cambridge	Audit	University	Yes	No mention of OfS, just generic	*AC Annual Reports to	None required –	https://www.governanceandco
	(University of)	Committee	Council		'authorities and regulators' - 'The	Council (up to 2018-19)	different parameters	mpliance.admin.cam.ac.uk/assur
					Audit Committee is a fundamental	Available:		ance-audit-regulatory-
					element in the University's	https://www.governance.		compliance/audit-assurance
					assurance, internal control and	cam.ac.uk/committees/au		
					reporting systems' – 'Risk	dit-		
					management and value for money	committee/Pages/audit-		
					are standing items on the Audit	annual-reports.aspx		
					Committee's agenda.'			
8	Coventry	Audit & Risk	Board of	Yes	References OfS – remit is	AC Annual Reports to	None required –	https://www.coventry.ac.uk/the
	University	Committee	Governors		generalised to include 'risk	Board of Governors, with	different parameters	-university/about-coventry-

			-				
					management control, mitigating	some reporting of AC	
					activities and governance'; 'Value	activity in BoG reports up	
					for money'; 'The management and	to 2022:	
					quality assurance of externally	https://www.coventry.ac.	
					reported data' - no specific mention	uk/the-university/about-	
					of 'academic risk' but this is implied	coventry-	
					in generalisations; does reference	university/governance/bo	
					'support from the other Board sub-	ard-of-	
					committees and Academic Board	governors/minutes/	
					where appropriate'.		
9	De Montfort	Audit	Board of	Yes	References OfS – 'risk management	AC referenced in Board	None required –
	University	Committee	Governors		control and governance	Meeting Minutes available	different parameters
	Higher				arrangements of the institution' - no	up to May 2022.	
	Education				specific mention of 'academic risk'		
	Corporation				but implied in general		
					responsibilities and underpinned by	Emphasis on financial	
					ToR requirement to 'Gain assurance	issues, cyber security,	
					that satisfactory arrangements are	UKVI, Prevent in most	
					in place for the management and	recent report to include	
					quality assurance of data submitted	detail of AC activity,	
					to the OfS and other funding	published March 2022.	
					bodies'.		
10	Derby	Audit and Risk	Governing	Yes	References OfS – 'risk management'	Governing Council	None required –
	(University of)	Committee	Council		and 'the management and quality	Minutes available up to	different parameters
					assurance of data' – no specific	2022:	
					mention of 'academic risk' but	https://www.derby.ac.uk/	
					implied in general responsibilities.	about/governance/publis	
					Role is to 'advise and assist	hed-minutes/	
					Governing Council in respect of the		
					entire assurance and control		

	university/governance/board-of-
	governors/audit-and-risk-
	committee/
	https://www.dmu.ac.uk/governa
rs	nce/bog/sub-committees-of-the-
	board.aspx
	https://www.dmu.ac.uk/governa
	nce/bog/board-meetings-and-
	papers.aspx
	μαμειδιασμλ
	https://www.derby.ac.uk/about/
rs	governance/committees/audit-
15	and-risk-committee-terms-of-
	reference/
	https://www.derby.ac.uk/media/
	derbyacuk/assets/departments/t

					environment of the institution'. ToR	July 2022 minutes note	
					specifies 'Non-financial Quality	reports received on Risk	
					Management' responsibilities,	Management Framework;	
					including data returns to regulatory	Academic Governance;	
					bodies.	Data Quality Framework.	
11	Durbam	Audit and Dick	University	Not	Net available	Council Minutes available	Not available
11	Durham	Audit and Risk	University	Not	Not available		NOL AVAIIADIE
	(University of)	Committee	Council	Found		up to June 2022:	
						Highly restricted: `In	
						relation to matters	
						marked as Closed The	
						[<i>sic</i> .] text in purple is not	
						for publication'. Several	
						instances of this	
						throughout the text.	
						No report from AC for	
						June 2022; last	
						mentioned in Council	
						Minutes for May 2022 in	
						reference to cyber	
						security, Anti-Money	
						Laundering Policy, and	
						Sexual Misconduct and	
						Violence Annual Trend	
						Monitoring Report. The	
						Audit and Risk Committee	
						Report for March 22 is	
						'Confidential Restricted'	
						(C/21/85).	

he-

registry/governance/documents/ Governing-Council-Minutes---July-2022.pdf

https://www.durham.ac.uk/abo ut-us/governance/

https://www.durham.ac.uk/abo utus/governance/council/councilminutes-/

12	East Anglia	Audit	University	Yes	No mention of OfS – current	AC Minutes not available;	None required –
	(University of)	Committee	Council		document is out of date and	Council Minutes available	different parameters
					references reporting by and to	up to June 2022. AC	
					HEFCE (replaced in 2018 by UKRI	Meeting of 17 th June	
					and OfS) – covers 'risk	noted; 'Chair had	
					management, control and	provided a full report	
					governance' – no specific mention of	which had been	
					'academic risk'.	circulated'. No details	
						provided of AC report.	
13	Edge Hill	Audit	Board of	Yes	No mention of OfS although 'the	AC Minutes Available up	None required –
	University	Committee	Governors		regulator' is mentioned in ToR –	to June 2021	different parameters
					covers 'risk management, control	demonstrate that	
					and governance' – no specific	academic risk is being	
					mention of 'academic risk'.	reviewed by the AC,	
						including 'risks which	
						emanated from	
						government policy',	
						referenced in the June	
						2021 minutes.	
14	Essex	Audit and Risk	University	Yes	References OfS and recognises role	'No Agenda or Minutes	None required –
	(University of)	Management	Council		in ensuring provision of 'high quality'	are recorded for this	different parameters
		Committee			data to OfS – states purpose in	Committee.'	
					managing risk as: 'To monitor, and	Council minutes available	
					review, and advise Council on the	to September 2021; AC	
					effectiveness of the University's risk	last mentioned in minutes	
					management (inclusive of academic	of 19th May 2021:	
					risk), control and governance	'Council noted the report	
					arrangements.' - Specifically	and approved the	
					mentions role in managing	recommendations within.'	
					'academic risk'.		
	tive Dractice in Lliche				24		

Innovative Practice in Higher Education © IPiHE 2024 ISSN: 2044-3315

	https://www.uea.ac.uk/about/u
rs	niversity-information/university-
	governance/committees/audit-
	committee
	https://www.edgehill.ac.uk/corp
rs	orate-information/board-of-
	governors/audit-committee/
	https://www.edgehill.ac.uk/wp-
	content/uploads/documents/7-
	June-2021-1.pdf
	https://www1.essex.ac.uk/com
rs	mittees/
	https://www1.essex.ac.uk/com
	mittees/agendas_and_minutes_
	docs.aspx?committee=ARMC

15	Exeter	Audit	University	Yes	References OfS – defines duties in	AC minutes available up	None required –
	(University of)	Committee	Council		terms of 'Effectiveness of Financial	to June 2021, that minute	different parameters
					Control and Governance' and risk	noting that 'academic	
					management in terms of 'control	quality' was included in	
					and governance arrangements in	the Internal Audit Plan for	
					place across the University' – no	2021-22.	
					specific mention of 'academic risk',		
					but this is implied.		
						Council minutes available	
						up to May 2022 – the	
						most recent AC report	
						referencing EDI	
						assurance and	
						philanthropy.	
16	Falmouth	Audit	Board of	Yes	References OfS – no specific	*Minutes of AC and Board	None required –
	University	Committee	Governors		reference to 'academic risk', though	of Governors not readily	different parameters
					this is implied by scope of ToR,	available. Not found.	
					advising the Board on 'the whole		
					system of controls – financial,		
					management and otherwise'.		
17	Harper Adams	Audit and Risk	Board of	Yes	References OfS – no specific	Minutes Available but	None required –
	University	Management	Governors		reference to 'academic risk', though	only up to November	different parameter
		Committee			inferable from role in managing 'risk'	2020. Latest minutes	
					generically, and 'Governance and	reference OfS in relation	
					related control arrangements',	to the Access and	
					'Financial control', etc.	Participation Plan, and	
						Prevent	

	https://www.exeter.ac.uk/about
ers	/governance/managed/committe
	es/auditcommittee/
	https://www.exeter.ac.uk/media
	/universityofexeter/executivesuit
	e/auditcommittee/Audit_Commit
	tee_minutes_3_Jun_21_FINAL_f
	or_publication.pdf
	https://www.exeter.ac.uk/about
	/governance/governed/council/r
	eference/
	https://www.falmouth.ac.uk/cor
ers	porate/governance
	https://www.harper-
ers	adams.ac.uk/general/governanc
	a committee minutee ofm
	e/committee-minutes.cfm
	e/committee-minutes.cm
	e/committee-minutes.cm
	e/committee-minutes.cm
	e/committee-minutes.crm

18	Hartpury	Audit and Risk	Board of	Yes	No mention of OfS – no specific	AC Minutes Available up	None required –
	University	Management	Governors		reference to 'academic risk', though	to June 2019. References	different parameters
		Committee			inferable from generic statement	OfS in relation to the	
					about 'effectiveness' of 'systems of	Access and Participation	
					internal control' and 'risk	Plan, and notes that	
					management, control and	'Internal Audit advised'	
					governance'.	that reports 'needed to	
						cover the breadth of OfS	
						requirements'.	
19	Hertfordshire	Audit and Risk	Board of	Yes	References OfS – main duties	No AC minutes provided.	None required –
	Higher	Committee	Governors		include 'To keep under review the	Copy of 'latest' Board	different parameters
	Education				effectiveness of risk management,	minutes available (one	
	Corporation				control and governance	set only visible) dates	
	(University of)				arrangements'. Without specifically	back to June 2019. OfS is	
					mentioning 'academic risk',	referenced in relation to	
					assurance is flagged in that the AC	the Access and	
					has the additional responsibility to	Participation Plan.	
					provide 'an annual report		
					concerning the operation of the		
					academic governance review		
					process' to the Board.		
20	Huddersfield	Audit	University	Yes	References OfS – generic	ToR only provided – AC	None required –
	(University of)	Committee	Council		responsibilities for 'risk	minutes not available.	different parameters
					management, control and	Council minutes available	
					governance' – no explicit reference	up to March 2021, but	
					to role in relation to 'academic risk'.	the most recent to	
						mention the AC in	
						substantive terms are	
						those from November	
						2020: 'The positive	
· · · · · · · · · · · · · · · · · · ·	1	1			1		I

	https://www.hartpury.ac.uk/abo
ers	ut-us/governance-and-
	policies/policies-regulation-and-
	information/
	https://www.hartpury.ac.uk/me
	dia/8173/universityaudit-and-
	risk-man-comm-june-19.pdf
	https://www.herts.ac.uk/about-
ers	us/our-leadership-strategy-and-
	plans/our-governance-and-
	leadership/more-about-our-
	leadership
	https://www.hud.ac.uk/about/vc
ers	o/universitycouncil/

Image: Second	
governance, VFM and quality assurance of data as well as the new	
quality assurance of data as well as the new	
as well as the new	
opinion on sustainability	
(in line with the new CUC	
HE Audit Committee Code	
of Practice) were noted.'	
https://www.hud.ac.uk/in	
formationgovernance/free	
domofinformation/publica	
tionscheme/	
21 Image: And it and Disk Council Managemention of the Office Table out No. Afficient out No. Afficient out	
21 Imperial Audit and Risk Council Yes No mention of the OfS - ToR is out No AC minutes available. None required	
College of Committee of date and still references HEFCE Council Minutes available different para	meters
Science, (replaced by OfS and UKRI in 2018) up to July 2022, which	
Technology – remit includes advising Council 'on provides a short summary	
and Medicine the College's arrangements for the focusing on 'regular risk	
management and quality assurance updates' (details not	
of data' reported externally. specified), cybersecurity	
and `mandatory staff	
training'.	
22KeeleAudit and RiskUniversityYesReferences OfS – no reference to'The minutes of the AuditNone required	1 —
(University of)CommitteeCouncil`academic risk', although generaland Risk Committeedifferent para	meters
terms cover generic elements, i.e. meetings are not	
responsibility for assurance that published owing to the	
'suitable arrangements are in place confidential and	

ters	https://www.imperial.ac.uk/adm in-services/secretariat/college-
	governance/governance-
	structure/council/councilcommitt
	ees/audit-and-risk-committee/
	https://www.imperial.ac.uk/adm
	in-services/secretariat/college-
	governance/governance-
	structure/council/meeting-dates-
	and-minutes/
	https://www.keele.ac.uk/legalgo
ters	vernancecompliance/governance
	/committees/council/councilcom
	mittees/auditandriskcommittee/

					to ensure the sustainability of the	sometimes commercially	
					institution and to promote economy,	sensitive nature of the	
					efficiency and effectiveness'.	business discussed.'	
						Council minutes are	
						available up to July 2022,	
						but only summary	
						statements are provided	
						on AC activity, e.g. it is	
						noted that 'Risk	
						management and	
						University risk register'	
						were discussed.	
23	Kent	Audit	University	Yes	References OfS in relation to 'the	*AC ToR is available, but	None required –
	(University of)	Committee	Council		management and quality assurance	no minutes are provided	different parameter
					of data' submitted externally – remit	for the AC or for the	
					is 'To satisfy itself that suitable	Council; the webpage	
					arrangements are in place to ensure	provides a link to	
					the sustainability of the institution	'Documents on	
					and to promote economy, efficiency	Sharepoint (for staff	
					and effectiveness' – no specific	only', so no public report	
					mention of 'academic risk', though	appears to be available in	
					implied.	relation to AC activity.	
24	Lancaster	Audit	University	Yes	References OfS – no mention of	AC minutes not available;	None required –
	(University of)	Committee	Council		'academic risk', though role includes	Council minutes published	different parameter
					'management and quality assurance	up to July 2022; the most	
					of data' reported.	recent makes no mention	
						of the AC although it	
						does make an intriguing	
			1				

	https://www.keele.ac.uk/legalgo vernancecompliance/governance /committees/council/councilmin utes/
	https://www.keele.ac.uk/media/ keeleuniversity/sas/governanced ocs/committees/council/council minutesfortheweb/council- minutes-7jul2022.pdf
rs	https://www.kent.ac.uk/about/g overnance/council
rs	https://www.lancaster.ac.uk/str ategic-planning-and- governance/governance/council/

						reference to the 'Office	
						for Students (OfS)	
						Compliance Matters	
						Annual Report' (Paper K)	
						which is 'Restricted and	
						Commercial in	
						Confidence'.	
25	Leeds	Audit and Risk	University	Yes	References OfS – 'to advise and	*No AC minutes	None required –
23	(University of)	Committee	Council	100	assist the Council in respect of the	available; the Council	different parameters
		Committee	Courien		entire assurance and control	minutes are also	
					enviroment [<i>sic</i> .] of the institution' –	restricted to staff only,	
					no specific mention of 'academic	there is a link to	
					risk', though generically implied.	'University Committee	
					nok, though generically implied.	Papers' on the main page	
						for the Council.	
26	Lincoln	Audit	Board of	Yes	References OfS – no specific	No AC minutes available.	None required –
	(University of)	Committee	Governors		mention of 'academic risk' – remit	Board of Governors	different parameters
					includes to 'satisfy itself as to the	Meeting Minutes are only	
					effectiveness of the University's	available up to July 2019.	
					arrangements for the management		
					and quality assurance of data		
					submitted to the Higher Education	This last set of minutes	
					Statistics Agency, Student Loans	notes under 'Risk	
					Company, Office for Students and	Management' that the AC	
					other funding or regulatory bodies'.	had reviewed the risk	
						register and that 'One	
						additional risk around the	
						University's operation	
						within the current	

	https://www.lancaster.ac.uk/me
	dia/lancaster-university/content-
	assets/documents/strategic-
	planning
	governance/governance/council-
	key-documents/council-
	minutes/council-minutes-2022-
	07-08.pdf
	https://www.leeds.ac.uk/secreta
rs	riat/other_committees.html
	https://www.leeds.ac.uk/secreta
	riat/council.html
	https://secretariat.blogs.lincoln.
rs	ac.uk/committee-structure/
	https://www.lincoln.ac.uk/about
	theuniversity/governance/board
	ofgovernors/
	https://www.lincoln.ac.uk/media
	/responsive2017/abouttheuniver
	sity/governance/boardofgoverno
	rs/boardmeetingminutes/2019-
	07-25-Board-of-Governors-

	I	1		1		I	
						regulatory environment	
						had been recorded' but	
						the details of this risk are	
						not provided.	
27	Liverpool Hope	Audit	University	Yes	References OfS – ToR notes that the	No AC minutes are	None required –
	University	Committee	Council		AC has been set up 'In line with the	provided. Council Minutes	different parameters
					requirements for accountability and	are available up to	
					audit of the Office for Students'. No	November 2022; these	
					specific reference is made to	include some unusually	
					'academic' risk. Remit is 'To keep	open disclosures about	
					under review the effectiveness of	poor performance,	
					the risk management, control and	following an unfavourable	
					governance arrangements'.	Ofsted review that had	
						judged all affected areas	
						`Requires Improvement'	
						and it is noted that the	
						AC 'is taking an overview	
						of the Ofsted recovery	
						plan' with 'oversight' of	
						actions and 'effectiveness	
						of risk management'.	
						Little further detail is	
						provided, and although it	
						is recorded that Council	
						members received the	
						Annual Report of the AC	
						for 2020-21, this 'was no	
						longer required but it has	
						been retained as good	
						practice'.	

	Confirmed-Minutes-25-July-
	2019.pdf
	https://www.hope.ac.uk/aboutu
rs	s/governance/committeesandmi
13	
	nutes/auditcommittee/
	https://www.hope.ac.uk/aboutu
	s/governance/universitycouncil/

28	Loughborough	Audit and Risk	University	Yes	References OfS and 'Value for	*AC minutes not	None required –
20	University		Council				-
	Oniversity		Council		Money' – no explicit mention of `academic risk' – remit includes `to	available; neither are the Council minutes.	different parameters
					gain assurance on the University's	Webpage provides 'Links	
					management and quality of data'	to Committee papers on	
					reported externally.	Teams' which can only be	
						accessed by University	
						staff.	
						Advance HE: <i>Governance</i>	
						effectiveness at	
						Loughborough University:	
						Report of findings from a	
						review and	
						recommendations to	
						Council, is provided.	
						Recommended that	
						'Council could get greater	
						assurance' from Senate	
						by asking for reports to	
						focus on KPIs in relation	
						to QA processes (p. 22):	
29	Newcastle	Audit, Risk &	University	Yes	References OfS – remit includes 'To	No AC minutes available;	None required –
	upon Tyne	Assurance	Council		keep under review the effectiveness	Council minutes are	different parameters
	(University of)	Committee			of the arrangements for and	available up to June	
					assurance over risk management,	2022, this most recent	
					internal control, governance and	report referencing the	
					data assurance' and 'management	AC's involvement with	
						cybersecurity and a n	
						Internal Audit concern	
	L			1			

	https://www.lboro.ac.uk/commit
ters	tees/audit/
	https://www.lboro.ac.uk/commit tees/council/
ters	https://www.ncl.ac.uk/executive /governance/committees/

					and quality assurance of data' – no specific reference to 'academic' risk.	about labelling of pre- packed food:	
30	Northampton (University of)	Audit and Risk Committee	Board of Governors	Yes	References OfS – remit includes 'understanding the risks to the University and how effectively they are managed, reviewing the effectiveness of internal controls' – specifically references AC role in relation to 'academic risk': 'With the People, Culture, Quality and Standards Committee, receive assurance that specific academic risks (for example partnerships and collaboration, recruitment and retention, data provision, quality assurance, research integrity, risks to students' continuation of study) are being effectively managed'.	No AC minutes provided; Board minutes available up to July 2022; the most recent of these covers no substantive updates from the AC, neither does the minutes from the June or May meetings; at the March 2022 Board, however, it is recorded that minutes of the AC meeting held on 29 th September 2021 were received (Paper O, not publicly available).	None required – different parameters
31	Norwich University of the Arts	Audit Committee	University Council	Yes	References OfS – remit includes 'To keep under review the effectiveness of the risk management, control and governance arrangements' and the 'Management and quality assurance of data' reported externally – no explicit reference to 'academic' risk, though implied.	AC minutes are available, up to and including November 2021, the most recent of these covering a range of QA issues relevant to institutional KPIs such as NSS and the quality of student data reported externally.	None required – different parameters

	https://www.ncl.ac.uk/executive
	/governance/council/minutes/
rs	https://www.northampton.ac.uk /about-us/governance-and- management/governance/board -of-governors/
rs	https://www.nua.ac.uk/about- nua/info-publication- scheme/governance/
	https://www.nua.ac.uk/wp- content/uploads/2022/05/Minut es-Audit-011121.pdf

32	Nottingham	Audit and Risk	University	Yes	References OfS – remit includes	*AC minutes not	None required –
	(University of)	Committee	Council		advising Council on 'adequacy and	available; Council minutes	different parameters
					effectiveness of the University's	also not available; web	
					arrangements for risk management,	page refers to 'the	
					control and governance' and	University Structure and	
					'arrangements for the management	Governance Office365	
					and quality assurance of data'	pages' for further	
					submitted externally. No explicit	information, but this is	
					reference to 'academic risk'.	restricted to staff access.	
33	Nottingham	Audit and Risk	Board of	Yes	References OfS – remit covers	AC minutes not available;	None required –
	Trent	Management	Governors		provision of advice to Board on	Board minutes available	different parameters
	University	Committee			'entire assurance and control	up to March 2021. In this	
					environment of the University' –	latest set of minutes, the	
					with explicit reference to 'academic	Board noted the	
					risk', i.e. 'To monitor and review the	unconfirmed minutes of	
					effectiveness of the institution's	the meeting of the Audit	
					entire risk management (including	and Risk Management	
					academic risk), control and	Committee (Document	
					governance arrangements'.	V).	
34	Oxford	Audit and	University	No	Full ToR not provided, only a	*No AC minutes or	Not provided.
	(University of)	Scrutiny	Council		paragraph on the governance page	Council minutes not	
		Committee			which outlines main responsibilities,	available: links lead to	
					including responsibility for reviewing	protected pages only	
					'effectiveness of the risk	accessible by internal	
					management, internal control and	staff	
					governance arrangements' for the		
					AC.		

	https://www.nottingham.ac.uk/
rs	governance/universitycommittee
	s/audit.aspx
	https://www.ntu.ac.uk/about-
rs	us/governance/board-of-
	governors
	https://www.ntu.ac.uk/data/a
	ssets/pdf_file/0030/1538724/mi
	nutes-2021-03-23-
	publication.pdf
	https://governance.admin.ox.ac.
	uk/the-universitys-governance-
	structure
	https://governance.admin.ox.ac.
	uk/council/home

35	Portsmouth	Audit and	Board of	Yes	References OfS - remit is to 'provide	AC minutes available up	Although not
	Higher	Quality	Governors		assurance that the process and	to February 2022, and	explicitly stating
	Education	Committee			policies of the organisation will	activities reported in this	which area this
	Corporation				support delivery of the University's	last set of minutes	person should work
	(University of)				strategy and values' and 'assurance	include: oversight of	in, the Membership
					that the University's academic	Ofsted inspections	does stipulate
					governance and quality assurance	relating to	inclusion of a 'Staff
					processes comply with requisite	apprenticeships:	Representative':
					standards and are fit-for-purpose' –	externally reported	https://corporate-
					academic quality and governance	student data (e.g. to	governance.docstor
					are explicitly mentioned, as is	HESA and OfS); PSRB	e.port.ac.uk/A94897
					'management and quality assurance	requirements; risk	5.pdf
					of data' reported externally.	register referenced but	S.pui
						(not unusually) details of	
						specific risks not available	Currently Dr Rinat
						in public documents:	Khusainov, Senior
						https://corporato	Lecturer and
						https://corporate-	Associate Head of
						governance.docstore.port	School of
						.ac.uk/A992232.pdf	Computing
							(Research and
							Innovation)
36	Staffordshire	Audit and Risk	Board of	Yes	References OfS - main remit is to	AC minutes available up	None required –
	University	Committee	Governors		monitor 'University-level Risk' – and	to March 2022; the most	different parameters
					includes `	recent of these includes	
					management and quality assurance	reference to	
					of data' reported externally – no	cybersecurity, Prevent,	
					explicit reference to 'academic' risk.	and TRAC data (i.e.	
						Transparent Approach to	

	https://www.port.ac.uk/about-
	us/structure-and-
	governance/organisational-
k	structure/board-of-governors-
0	committees
f	
r	
97	
	https://www.port.ac.uk/about-
	us/structure-and-
	governance/our-people/our-
	staff/rinat-khusainov
	https://www.staffs.ac.uk/about/
rs	governance/committees
	https://www.staffs.ac.uk/about/
	governance/pdf/minutes/ar-124-
	governance/par/minuces/ar 121
	minutes-150322-confirmed-

			-				
						Costing), reported to OfS,	
						giving some specifics.	
37	Surrey	Audit and	University	Yes (but	ToR document is extraordinarily	AC minutes not available;	None required –
	(University of)	Assurance	Council	very	short, or it may be that the wrong	Council minutes available	different parameters
		Committee		brief)	document has been uploaded to the	up to February 2022; the	
					website, possibly, but this has not	most recent of these	
					been ascertained. It provides brief,	includes a single sentence	
					quite circular information only, i.e.	relating to the AC report,	
					'In accordance with best practice	to the effect that it was	
					guidance, apart from any other sub-	presented, 'emphasising	
					committees which Council may	the key matters regarding	
					establish, there shall be an Audit &	the Students' Union and	
					Assurance Committee', followed by	Cervus+, the new	
					membership information, followed	subsidiary':	
					by: 'The responsibilities of the Audit	https://www.surrey.ac.uk	
					& Assurance Committee shall be	/sites/default/files/2022-	
					determined by Council and recorded	04/council-minutes-	
					in the committee's Terms of	february.pdf	
					Reference.'		
38	University for	Audit and Risk	Board of	Yes	References OfS – remit includes	AC minutes not available;	None required –
	the Creative	Committee	Governors		'keeping under review the	Board minutes available	different parameters
	Arts				effectiveness of the management	up to July 2021; the most	
					and quality assurance of data'	recent of these includes a	
					externally reported - no mention of	report from the AC	
					'academic' risk.	meeting held in June	
						2021, which includes	
						reference to Prevent	
						training, fraud protection,	
						the internal audit plan	
						(no details of which are	
L	1	1	1	1		1	1

rs	https://www.surrey.ac.uk/about /governance/statutory-bodies- and-committees
	https://www.surrey.ac.uk/sites/ default/files/2020-08/audit-and- assurance-committee-terms-of- reference.pdf
rs	https://www.uca.ac.uk/about- us/environment-and- sustainability/policy-and- governance/
	https://www.uca.ac.uk/about- us/freedom-of- information/classes-of- information/

						specified), GDPR, and UKVI.	
39	West of	Audit, Risk &	Board of	Yes	References OfS – remit includes	AC minutes not available;	None required –
	England,	Assurance	Governors		'ensuring effective systems of	Board minutes available	different parameters
	Bristol	Committee			control are in place across the	up to July 2022; the	
	(University of)				University's activities' and 'monitor	latest of these includes	
					and advise the Board of Governors	an update from the AC	
					regarding compliance with codes	noting e.g.	
					and guidance issued by the	apprenticeships were	
					Committee of University Chairs and	'rated Red on the Tactical	
					the OfS' – no reference to	Risk Register'	
					'academic' risk.	(G22.07.10.18) and that	
						the AC wanted to	
						'formally record its	
						concern regarding poor	
						compliance/ use of EDI	
						data and the risk that this	
						presented to the strategic	
						objective to close the	
						awarding gap'	
						(G22.07.10.20).	

	https://uca.assetbank-
	server.com/assetbank-
	uca/assetfile/52780.pdf
	https://www.uwe.ac.uk/about/st
rs	ructure-and-
	governance/governance-and-
	management/board-of-
	governors/committees-and-
	groups
	https://www.uwe.ac.uk/about/st
	ructure-and-
	governance/governance-and-
	management/board-of-
	governors/board-of-governors-
	minutes

40	York	Audit and Risk	University	Yes	References OfS – the AC's 'primary	No minutes provided for	None required –
	(University of)		Council		objective is to advise, and provide	the AC; webpage for	different parameters
					assurance to Council on, the	Council agendas and	– uniquely for the
					adequacy, effectiveness and	minutes; most recent	AC constitutions
					efficiency of the University's internal	minutes available from	under consideration
					control and risk management	November 2020. These	here, the
					arrangements' – no specific mention	include a stated	documentation
					of 'academic' risk.	expectation that more	includes a statement
						first and upper-second-	about Membership
						class degrees would be	Review which
						awarded at York 'given	includes the point
						the teaching practices	that: 'Gender
						and extent of learning	balance and wider
						resources', and that 'from	EDI considerations
						an Audit and Risk	should be factored
						Committee perspective,	into the Committee's
						the document [i.e. the	reflection on its own
						Degree Outcomes	size and
						Statement 2019/20] was	composition.'
						an assurance tool in	
						providing evidence of the	
						controls and defences in	
						place to maintain	
						academic standards'.	

	https://www.york.ac.uk/about/o
ters	rganisation/governance/sub-
9	committees/audit/
ion	
	https://www.york.ac.uk/about/o
	rganisation/governance/council/
nent	minutes/
ip	
t	https://www.york.ac.uk/media/a
	bouttheuniversity/governancean
er	dmanagement/governance/coun
าร	cil/Council%20Minutes%20FINA
ed	L%2010.11.20.pdf
ee's	
wn	
	https://www.york.ac.uk/about/o
	rganisation/governance/sub-
	committees/audit/#tab-1
	https://www.york.ac.uk/about/o
	rganisation/governance/sub-
	committees/audit/#tab-4